

# Status Report on Fish Spawning Aggregations in the Mesoamerican Reef 2020

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#### Executive summary

Scientific reports, and concerns about overfishing, on Fish Spawning Aggregations (FSA) in the Mesoamerican Reef (MAR) now date back over 70 years. Widespread conservation efforts, beginning in Belize, are now entering their fourth decade. The scientific literature is clear that protecting fish during spawning periods is critical to maintaining fish stocks. Through 21 online surveys, 15 interviews with key stakeholders and managers in Mexico, Belize, Guatemala, and Honduras, and extensive revisions of scientific publications and grey literature, we reviewed the status of 36 FSA sites. Despite significant past efforts, there is still a lot of work to be done to recover fish stocks to levels seen even a few decades ago. Managers, decision-makers, and researchers should be aware of a potential *shifting baseline* regarding knowledge transmission in and between institutions that manage FSAs. Several interviewees reported the current low abundances of spawning fish as having "unknown" tendencies in abundance, despite publications from the early 2000's or before showing much higher numbers of fish. Uncertainty still exists about some potential FSAs that are yet to be visually validated, particularly in Honduras. Traditional ecological knowledge of fishers, or landings data suggest the presence of spawning fish, but visually verification will be need to geolocate the FSA site before spatial management tools can be applied. Interviewees highlighted the need to increase enforcement and ensure regular monitoring at the FSAs. Increased coordinated regional efforts across the four MAR countries is critical for the management of these transboundary species. Adaptative management to respond the climate change must begin to be implemented, and improved data management and sharing across the MAR are needed to ensure continuity.

### Key recommendations

- 1. *Regional coordination*: Fish spawning aggregations are cross-boundary resources. They must be managed as such, through international collaborations and effective dialogue and decision-making between governments, academics, fishers, and civil society.
- 2. *Effective data management*: Data and knowledge loss has occurred over the previous decades due to personnel changes, siloed information, and poor data management. Regional digital ecosystems and repositories will reduce data loss.
- 3. Standardized and systematic monitoring: Simple, robust, and systematic indicators for each spawning site should be available, while sensitive data should be protected to prevent overfishing. Standardized monitoring protocols and a regional database, information hub and dashboards should be made available.
- 4. *Scientific principles and local knowledge*: Management tools should be based on the best scientific information available, effective design principles and always consider the traditional ecological knowledge of the local fishers.
- 5. *Encourage participation*: Concerns in the conservation community about fishers "discovering spawning sites" must be overcome. Fishers already know the sites. Participatory processes encourage best practices and in the long-term help fill the void left by underfunded and overstretched managing agencies.
- 6. *Adaptive management*: Climate change brings uncertainty. Management tools need to be continually reviewed over the coming decades.





## Resumen ejecutivo

Los informes científicos y las preocupaciones por la sobrepesca en las Agregaciones Reproductivas de Peces (ARP) en el Sistema Arrecifal Mesoamericano (SAM), ahora se remontan a más de 70 años. Los esfuerzos de conservación, que comenzaron en Belice, ahora están entrando en su cuarta década. La literatura científica es clara y para mantener a las poblaciones de peces, es fundamental protegerlos durante sus períodos de desove. A través de 21 encuestas en línea, 15 entrevistas con actores claves en México, Belice, Guatemala y Honduras, y extensas revisiones de publicaciones científicas y literatura gris, revisamos el estado de 36 sitios ARP. A pesar de los importantes esfuerzos realizados en el pasado, aún queda mucho trabajo por hacer para recuperar las poblaciones de peces a los niveles vistos hace unas décadas atrás. Los manejadores y tomadores de decisiones deben reconocer una posible línea base cambiante con respecto a la transmisión de conocimiento dentro y entre las instituciones que administran las ARP. Varios entrevistados informaron que las bajas abundancias actuales de peces reproductores tienen tendencias "desconocidas" en abundancia, a pesar de que publicaciones de principios de los años 2000 o antes, mostraban un número mucho mayor de peces. Todavía existe incertidumbre acerca de algunas potenciales ARP que aún no se han validado visualmente, particularmente en Honduras. El conocimiento ecológico tradicional de los pescadores y los datos de desembarque sugieren la presencia de peces reproductores, sin embargo, es necesaria una verificación visual para geolocalizar el sitio de ARP antes de que se puedan aplicar las herramientas de gestión espacial. Los entrevistados destacaron la necesidad de aumentar la vigilancia y garantizar un monitoreo regular en las ARP. Incrementar los esfuerzos regionales coordinados en los cuatro países del SAM es fundamental para el manejo de estas especies transfronterizas. La gestión adaptativa para responder al cambio climático debe implementarse, y se necesita mejorar la gestión y el intercambio de datos en toda la región del SAM para garantizar la continuidad.

## Recomendaciones claves

- 1. *Coordinación regional*: Las ARP son recursos transfronterizos. Para el manejo de éstos se requiere de colaboraciones internacionales, diálogos efectivos y la participación del gobierno, academia, pescadores y sociedad civil en la toma de decisiones.
- 2. *Manejo de datos efectivo*: La pérdida de datos y conocimiento ha ocurrido en décadas anteriores por diversas razones. Ecosistemas y repositorios digitales ayudarán a reducir la pérdida de información.
- 3. *Monitoreo estandarizado:* Los protocolos para un monitoreo estandarizado, bases de datos regionales y repositorios de información deben de ser accesibles al igual que indicadores simples, robustos y sistematizados para cada sitio de agregaciones. Los datos sensibles se tienen que proteger para evitar la sobre pesca.
- 4. *Principios científicos y conocimiento local:* Las herramientas de manejo deben basarse en la mejor información científica disponible, principios de diseño efectivos y en el conocimiento ecológico local.
- 5. *Fomentar la participación:* Procesos participativos promueven mejores prácticas y en el largo plazo contribuyen a llenar el vacío dejado por agencias de manejo con fondos insuficientes y sobredimensionados.
- 6. *Manejo adaptativo:* El cambio climático conlleva incertidumbre. Durante las próximas décadas, se deben de revisar arduamente estrategias de manejo.





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# List of acronyms

COBI CONANP CONAPESCA CPUE CSO DIGEPESCA DIPESCA ERI FSA GDP HRI ICF MAR NGO PA PROLANSATE SEA TASA	Comunidad y Biodiversidad A.C. National Commission of Natural Protected Areas (Mexico) National Commission of Aquaculture and Fisheries (Mexico) Catch per unit effort Civil society organization Department of Fisheries and Aquaculture (Honduras) Department of Fisheries and Aquaculture (Guatemala) University of Belize – Environmental Research Institute Fish spawning aggregation Gross domestic product Healthy Reefs Initiative National Institute for Conservation and Forestry (Honduras) Mesoamerican Reef Non-governmental organization Protected area Foundation for the Protection of Lancetilla, Punta Sal and Texiguat (Honduras) Southern Environmental Association Turneffe Atoll Sustainability Association
TEK	
	Traditional ecological knowledge
TIDE	Toledo Institute for Development and Environment
WCS	Wildlife Conservation Society







## Introduction

Fish Spawning Aggregations (FSA) are large, temporary gatherings of fish that meet for reproduction (Sadovy de Mitcheson & Colin 2012). On coral reefs, FSA occur at specific sites and periods of the year (Heyman & Kjerfve 2008, Colin 2012, Erisman et al. 2018). Sites can be multispecific, hosting a range of different species at different times of the year (Heyman & Kjerfve 2008). Individual fish can travel long distances to specific FSA sites, and the majority of a species' reproductive output is concentrated on specific sites at specific times of year. FSA's are critical life-cycle events for many commercial fish species, including groupers (Epinephelidae) and snappers (Lutjanidae) (Erisman et al. 2018). FSA's can be found in all marine ecosystems - they have been documented in all five oceans - and, to date, 53 countries. While coral reef FSA's are the most studied, overall, 52% of FSA's have not been assessed by scientist and managers, and of those that have, 53% are in decline, and 15% have disappeared (Erisman et al. 2018).

Fishing FSAs is not considered sustainable (Sadovy & Domeier 2005), nor economically optimal (as the market receives an oversupply of a single species at a specific time, and prices are driven down - Sadovy and Domeier 2005). Large quantities of fish can be caught quickly, with minimum effort, and as the site remains the same over time, fishers can predict the arrival of the fish with accuracy. Fishing at FSA can appear stable, due to a concept known as hyperstability (Erisman et al. 2011). Hyperstability occurs when catch per unit effort (CPUE) remains high, even while the fish population declines. This scenario is particularly common in data-poor fisheries, such as fisheries found on many FSAs. As fish must come to FSA sites to spawn, fishing at FSAs means the fishers always see the peak abundance of the fish and continue to catch in abundance. At the same time, surrounding reefs are slowly depopulated, but fish continue to return to spawn at the FSA. The most famous example of an aggregating spawning species that suffered from hyperstability is the Atlantic cod (*Gadus morhua*), where catches remained high until massive population collapse (Rose and Kulka 1999).

The Mesoamerican Reef (MAR) is a Caribbean coral reef system that extents over 1,000 km from Cabo Catoche, Quintana Roo, Mexico to the Bay Islands, Honduras. The MAR ecoregion covers 457,536 km<sup>2</sup>, and includes portions of Mexico, Belize, Guatemala and Honduras. The MAR is considered to be an area of high biodiversity. The coastal zone is home to 65 species of stony coral, more than 500 species of fish, including many emblematic marine species such as the Whaleshark (*Rhincodon typus*), five species of turtle, West Indian Manatee (*Trichechus manatus*), and the Goliath Grouper (*Epinephelus itajara*). Fishing is an important economic driver in the region, providing employment, income and food security to thousands of people. In Belize, fisheries contribute 5% of GDP and employs 2,400 fishers and more than 15,000 people involved in processing and export. Guatemala, with only 70 km of Caribbean coast, has more than 3,400 fishers. In Mexico, around 2,200 fishers operate from 25 fishing cooperatives, and although the annual catches include high value species like lobster, fishing contributes less than 0.1% of GDP in Quintana Roo due to the importance of tourism. In Honduras, fisheries contribute 6.2% of GDP, and about 10,000 small-scale fishers operate on the Caribbean coast (Green et al. 2017).

This is the first MAR-wide FSA status report, but it draws heavily on previous valuable research. Table 1 includes a summary of the most important documents on FSA distribution or status, and





## other key information.

Title	Author	Year	Description		
Agregaciones reproductivas de peces en el Sistema Arrecifal Mesoamericano: Consultoría Nacional –Mexico	Sosa-Cordero et al.	2002	Interviews and traditional ecological knowledge to identify possible FSA sites in Quintana Roo, Mexico		
Status of Multi-Species Spawning Aggregations in Belize	Heyman & Requena	2002	Evaluation of Belizean FSA sites.		
The Nassau Grouper Spawning Aggregation at Caye Glory, Belize: a Brief History	Paz & Truly	2007	A very thorough history of the best documented FSA in the MAR – Caye Glory, Belize (aka Emily).		
Situación actual del mero de Nassau, <i>Epinephelus striatus</i> , en el Arrecife Mesoamericano	Aguilar-Perera et al.	2009	A summary report on Nassau grouper populations, fishing and FSA in the MAR.		
Reporte de Agregación Reproductiva de Peces en Roatan Bank, Mariposales, La Grupera y Punta Pelicano, Cayos Cochinos, Honduras	Aronne	2009	Descriptive report of the FSA sites in the Bay Islands.		
Brief History of Management and Conservation of Nassau grouper and their Spawning Aggregations in Belize: A Collaborative Approach	Burns-Perez, & Tewfik	2016	A summary of the work of the Belize Spawning Aggregation Working Group since 2001.		
Reporte técnico y resultados de validación y monitoreo de los sitios de agregación reproductiva de pargos y meros en el centro y sur de Quintana Roo	Fulton, Caamal, Marcos, & Nalesso	2016	A report on the visual validation of the sites reported in Sosa-Cordero et al. (2002)		
Plan for a network of Replenishment Zones (RZs) in northern Honduras	Chollett	2017	A plan for a network of fish replenishment zones, that includes an extensive literature review of known and presumed FSA in the Honduran Caribbean.		
Mesoamerican Reef Report Card 2020	McField et al.	2020	The MAR report card includes a summary of FSA information for each country.		

Table 1 A summary of key documents about FSA distribution and status in the MAR

Historical information can play a key role understanding changes at FSA sites. Our scientific knowledge about FSAs has been collected over a limited timescale. Until the advent of SCUBA in the 1940s, FSA sites were only really known about because of the abundant catches fishers reported in certain months of the year. SCUBA allowed researchers to begin visual surveys of FSA sites, but by the time researchers in the MAR were diving on FSAs in the 1990's, populations were already severely depleted. At present, a FSA with just 1,000 fish is considered a "large" or "unique" site, by both scientists and younger fishers, but we should recognize that today's "normal" is potentially a significant decrease from the population of 50 to 100 years ago. This "shifting baseline" (Pauly 1995) has been reported for the same species in other regions (Saenz-Arroyo et al. 2005, Bravo-Calderon et al. 2020), and describes a situation in which it is currently hard to recognize past abundances as we only have current reference points with which to compare. From historical literature we see quotes such as the following, that seem unimaginable today:

"According the fishermen, a grouper fishery... operated during December and January at Mahahual. In 1965, fishermen told [the interviewer] that they took 20 to 30 tons of grouper during this [time]" (in: Miller 1982)





*"The groupers congregate here in almost countless numbers in late December or early January; it is reported that they are so closely packed as to hide the white sand bottom"* (Thompson 1944 - Caye Glory, Belize)

Catches in Caye Glory<sup>1</sup> were such that an experienced crew could catch 1,200 – 1,800 Nassau grouper per season (Craig 1966), and 300 boats headed to the site each during this time. Craig (1969) estimates that 90 metric tons of grouper could be caught in a season<sup>2</sup>, but overfishing had already begun decades earlier. Jacques Cousteau, exploring Caye Glory, Belize in 1976, commented "*I think it would be very important to protect this area against any [fishery] improvement as a way to protect the [livelihoods] of these fishermen for years to come... The area to protect is tiny, but it would be enough"* (Cousteau 1976). What Cousteau discussed with the fisheries minister in 1976 still applies 45 years later. Small protected areas are recognized as an effective management tool for protecting spawning fishes (Erisman et al. 2017), and while any fishing on FSAs is not recommended, any increases in effort should be greatly discouraged.

This status report focuses on transient migrants<sup>3</sup> – fish which migrate long distances to spawn in the MAR. In this region, transient migrants including commercially important fish such as groupers (Epinephelidae) and snappers (Lutjanidae). These species form large FSAs and should be considered a transboundary resource. Nassau grouper can migrate more than 300 km to a FSA site (Bolden 2000), equivalent to a fish swimming from Guatemala to Mexico to spawn. While population movements between spawning sites are poorly understood, fish abundances at FSAs in the MAR continue to decline due to fishing pressure outside of spawning season, during migrations to spawning sites and due to legal or illegal fishing directly at the FSA sites. This transboundary nature highlights the importance of understanding the status of all the FSA in the MAR. Answering questions such as: what are the current and historic population levels? How are abundances changing? How much enforcement is needed and how effective is it? Where should overstretched resources for monitoring and enforcement be prioritized?

While groupers and snappers are present throughout the Caribbean, it is likely the MAR has significant self-recruitment that maintains local populations as Nassau groupers in the MAR are genetically distinct to those in the Eastern Caribbean and Bahamas (Jackson et al. 2014). This means that the actions we take in the MAR have direct impacts on the health of our fish stocks. However, it also means that the impacts of actions taken in just one of the MAR countries can be limited. This status report covers all of the known FSA sites in the MAR region, focusing principally on those that have been visually verified by SCUBA divers.

<sup>&</sup>lt;sup>3</sup> Spawning of local residents, fish which spawn more frequently within their home range, also play an important role in reef health but are not included in this document. These fish tend to be smaller and are found at lower trophic levels (e.g. wrasse, parrotfish, and surgeonfish).



<sup>&</sup>lt;sup>1</sup> Today more commonly known as Emily.

<sup>&</sup>lt;sup>2</sup> Considering that Nassau grouper reach maturity at approximately 48 cm (aprox. 1.9 kg – Fishbase) and average size at a US Virgin Island FSA was 60 cm (Nemeth et al. 2006) (aprox. 3.8 kg – Fishbase), this could represent between 23,873 and 47,750 individual fish being caught during the 1966 spawning season.



## Methodology

### Regional workshop

The workshop "*Fish Spawning Aggregation Monitoring in the MARFish Network*" was held in Cancun on the 21<sup>st</sup> and 22<sup>nd</sup> of November 2019. The goal of the workshop was to validate a common FSA strategy, prioritize the validation and monitoring of FSA sites, develop a common monitoring protocol and discuss FSA data sharing across the MAR. Twenty-seven people (13 women, 14 men) from 20 MAR organizations took part, representing civil society, fishing communities, resource managers and research organizations (see Annex 1 for the full list).

During the workshop, six plenary talks, and five group exercises and discussions were held, on topics such as traditional ecological knowledge, underwater censuses, and the use of new technologies such as passive acoustic monitoring, tagging, fishery monitoring, and eDNA.

A standardization in data collection was agreed, taking as a reference the work carried out in Belize, but incorporating new elements such as the measurement of sizes with laser devices. The development of a data sharing agreement for FSAs was begun, maintaining a certain level of privacy on key aspects such as the coordinates of the sites. The workshop allowed us to generate a preliminary list of FSA sites in the MAR, as well as an extensive list of contacts with whom we could follow up with for more specific information.

#### Survey and interviews

We published a survey in Google Forms (Annex 2) in English and Spanish, which was directed at workshop participants or people identified in the workshop who had information about FSAs in the MAR. The survey objective was to generate standardized information about visually verified FSAs, including components on geomorphological, ecological, geographic, and oceanographic particularities for each site, tendencies in fish abundance, and recommendations for improving management.

Twenty-one surveys were completed in Google Forms. The information was then used to arrange 14 face-to-face interviews in Belize and Honduras and one by videoconference in Guatemala. COBI personnel, supported by two partners from the Punta Allen community, travelled to Belize and Honduras, conducting 14 interviews with 16 managers. Interviews were carried out between 10-13<sup>th</sup> March in Belmopan and Belize City (Belize), and La Ceiba, Roatán and Tela (Honduras). Interviews were conducted in English and Spanish. Interviews were used to validate, and compliment information collected through Google Forms. In person interviews for the Mexican sites were no conducted as the interview team was based in Mexico and sufficient information was provided by the Google Forms surveys.

#### Data analysis

Replies from the Google Forms and in-person interviews about the FSA sites were stored digitally in an Excel database. Responses were categorized and used for analysis to characterize key components of the FSA sites. For this report, information from the interviews was compared and contrasted with previously published literature.





## Status report

Information was collected on 36 FSA sites: eight in Mexico, 16 in Belize, one in Guatemala and 11 in Honduras. The numbers differ from previous studies. For example: Belize (13 FSAs - Paz & Grimshaw 2001, McField 2020) or Honduras (6 FSAs sites - McField et al. 2020; 13 FSAs – Hasbun et al. 2011; 21 potential FSAs - Chollet 2017). Discussion and uncertainty occur around what actually consists a FSA site (Chollett et al. 2020). However, here we report all the information from the interviews conducted with stakeholders in March 2020, and from the November 2019 workshop "*Fish Spawning Aggregation Monitoring in the MARFish Network*". We then contrast and compare this information with previous studies and publications.

#### Protection status

94% of the sites are within Protected Areas (PA) (Figure 1). These PA's are generally zoned for multiple uses and being inside a PA does not mean that fishing is prohibited at the FSA sites. Similarly, The Belizean spawning aggregation marine reserves (statutory instruments SI-162 and SI-49) used to protect FSAs can be declared outside of PA's (e.g. Gladden Spit and Emily). In total, 22 FSAs are fully protected year-round for grouper and snapper fishing (MEX:5, BZE:16, GUA:1, HON:0), but only 15 of these sites have been visually verified by divers to have spawning fish (Annex 3). Honduras has six verified FSA zones that are temporally closed during spawning

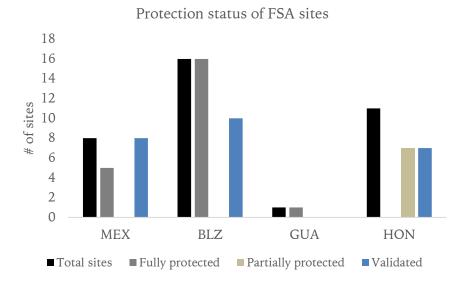


Figure 1 - Protection status of FSAs reported by interviewees

#### season.

Geophysical characteristics

The majority of the sites (58%) are found at depths between 20 and 35 m. Shallow (less than 20m) FSAs are uncommon (3%), and 14% are at depths greater than 35 m. A quarter of the sites do not have depth information (Figure 2). Seafloor geomorphology is consistent with previous publications (Kobara et al. 2013) with 56% of FSAs occurring on reef promontories, and 36% on reefs with slight slopes (Figure 2). 58% of the sites are near deep water (> 500m)<sup>4</sup>, 49% are near

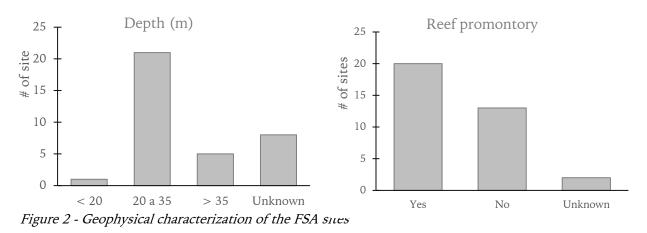
<sup>&</sup>lt;sup>4</sup> 11% did not have this information





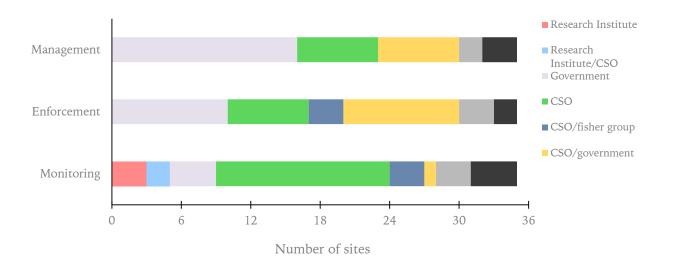


a shallow lagoon (including mangroves or atolls), and 40% of the sites are in areas of convergent currents<sup>5</sup>.



## Management and monitoring

Government agencies play a very important role in the management and surveillance of FSA sites in the MAR. 47% of the sites are managed by the government of their respective country, 19% are managed by the government in conjunction with NGOs / CSOs and 19% are managed only by CSOs. Government agencies, or with co-managers are responsible for enforcement at 58% of the sites. In just 8% of the sites, fishers participate in enforcement in coordination with government agencies. CSOs dominate monitoring, either independently or in collaboration with research institutions, government or fishing organizations.



#### Figure 3 - Stakeholder involved in management, enforcement and monitoring





<sup>&</sup>lt;sup>5</sup> 36% lack sufficient data to confirm



## <u>Threats</u>

The main threats reported for the 36 FSA sites are illegal fishing, overfishing, fishing by fishers from outside the community, the use of illegal fishing gear (pots, nets and lines), the presence of larger boats (some of them industrial fishing vessels), pollution (fertilizers and solid waste dumped into the sea), climate change, lack of enforcement and increasing tourism (Figure 4).

alrededores anclaje artes barcos basura buceo
cerca change climate comunidad comunidades contaminacion
countries desectos desmedida esta fertilizantes fishing furtiva guatemala
harvesting honduras ilegal illegal industriales lejano lejos
linea nasas noche pesca
pescadores prohibidas redes sedimentacion
sobrepesca surveillance temperature trasmallo turismo vigilancia

Figure 4 - Multilingual word cloud of the most mentioned words in the interviews

## Enforcement

The ease of enforcement varies significantly, mostly related to distance from the organization's base or prevailing weather conditions at the site. Interviewees consider enforcement at FSA sites to be relatively difficult or difficult (33%), moderate (28%) and easy or relatively easy (31%). The remaining sites did not have information or were reported as "unknown".

## Management recommendations

Most interviewees made management recommendations that can be grouped in to the four categories found in Table 2.

Table 2 - Management re	commendations made by the interviewees

Enforcement	Significant improvements in enforcement need to be made, particularly during grouper and snapper spawning periods, and ideally involving members of the community or fishing organizations. New technologies should be implemented to improve enforcement.
Monitoring	Site validation needs to be conducted at possible FSA sites to visually verify whether spawning fish are present. Continuous biological monitoring efforts should be made, complemented with oceanographic monitoring, new technologies (e.g. acoustic sensors), standardized trainings for survey divers and improved database management.
Site protection	Protected areas should be created on FSA sites that are not currently protected. Spawning species should also be protected with other management tools such as closed seasons or moratoriums. Coordinated efforts between agencies should be improved for more effective management and enforcement.
Citizen science	Environmental awareness campaigns targeted at fishers and the general public should be launched. Fishers and their families should be involved in generating information to manage and protected FSAs.





Figure 5 – Map of FSA sites included in this study

[please contact the document authors for an image of the map. The exact location and coordinates of each spawning site is not included in this report to protect the sites against additional fishing pressure]







## Mexico FSA site summary

Site name	Cayo Lobos			Blanquizal			Mahahual			
Inside protected area	Banco Chinchorro Biosphere Reserve			Arrecife	Arrecifes de Xcalak National Park			Caribe Mexicano Biosphere Reserve		
Protected from fishing		No			No			No		
Type of spatial protection		NA			NA			NA		
Protected Area manager		CONANP			CONANP			CONANP		
Organization responsible for enforcement		CONANP			CONANP			CONANP		
Organization responsible for monitoring	No organizatio	on currently mo	nitors the site	Instituto	Tecnologico de (	Chetumal	No organizati	ion currently mo	nitors the site	
Fishing pressure at site		Moderate			Unknown			Unknown		
Ease of enforcement		Difficult			Easy			Relatively easy		
Species	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	
Epinephelus striatus	ND	No (TEK) <sup>6</sup>	Unknown	2000-5000	Yes	Increasing	1000	Yes	Extinct	
Epinephelus guttatus				50-100	No (TEK)	Unknown	1-50	Yes	Unknown	
Mycteroperca bonaci				50-100	Yes	Increasing				
Mycteroperca venenosa										
Mycteroperca tigris				250-1000	Yes	Increasing				
Lutjanus jocu										
Lutjanus analis	3000	Yes	Unknown							
Lutjanus cyanopterus				100-250	No (TEK)	Unknown				
Lutjanus griseus										
Lutjanus synagris										
Ocyurus chrysurus	ND	No (TEK)	Unknown							
Notes	The large school of snappers has been observed once (2013). Spawning of <i>Balistes capriscus</i> has also been visually verified. Other FSAs are reported by the fishers in Banco Chinchorro, but have yet to be visually verified. Fishers from three cooperatives fish this site for snapper each year. CONANP has monitored the FSA fishery in the past.			Large aggregations of grouper were first documented in 2001. Monitoring has occurred on and off since then.			The FSA was the first to be documented in the Mexican Caribbean (1998). FSA was reported extinct in 2013. Subsequent expeditions have not found spawning fish. Historically, this was a very productive fishing spot with reports of landings of 24 tons per season in the 1950's.			
Citations	Heyman et al	2014, Castro-Pe	rez et al. 2011	Ma	Medina-Quej et al. 2004			Aguilar-Perera 1994, Aguilar-Perera & Aguilar- Dávila 1996, Aguilar-Perera 2006, Aguilar-Perera 2013		

<sup>6</sup> Traditional Ecological Knowledge





Site name		Maya Ha Niche Habin (Punta Allen)			El Faro (Punta Herrero)					
Inside protected area	Caribe Mexicano Biosphere Reserve				Sian Ka´an Biosphere Reserve and Arrecifes de Sian Ka´an Biosphere Reserve			Sian Ka´an Biosphere Reserve		
Protected from fishing		Yes			Yes			Yes		
Type of spatial protection	Public use Subz	one Riviera May	a and Mahahual		Fish refuge zone	2	F	ish refuge zone	2	
Protected Area manager		CONANP		CON	JANP/CONAPE	SCA	CON	ANP/CONAPE	ESCA	
Organization responsible for enforcement		CONANP			CONAPESCA			CONAPESCA		
Organization responsible for monitoring	No organizati	on currently mo	nitors the site	SCPP Pesca	dores de Vigía O	Chico/COBI	SCPP Jos	sé María Azcori	ra/COBI	
Fishing pressure at site		Low			None			None		
Ease of enforcement		Moderate			Moderate			Easy		
Species	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	
Epinephelus striatus			· · · ·	1000-2000	Yes	Increasing	100-250	Yes	Decreasing	
Epinephelus guttatus										
Mycteroperca bonaci	1-50	Yes	Unknown	1-50	Yes	Unknown	1-50	Yes	Unknown	
Mycteroperca venenosa							1-50	Yes	Unknown	
Mycteroperca tigris										
Lutjanus jocu							100-250	Yes	Stable	
Lutjanus analis							250-1000	Yes	Stable	
Lutjanus cyanopterus	1-50	Yes	Unknown				100-250	Yes	Unknown	
Lutjanus griseus										
Lutjanus synagris										
Ocyurus chrysurus	1-50	Yes	Unknown							
Notes	No spawning was observed (2014). Spawning indicators were colour changes, aggregating fish and behaviour. The site has not been revisited. The subzone only permits lobster and catch and release sport fishing.			Spawning has been observed on several occasions. First documented 2005. Protected for five years in 2016.			Documented for first time in 2009. Protected 2012 (expires 2024). No spawning has been observed. Spawning indicators include colour changes, aggregating fish and behaviour			
Citations	F	fulton et al. 2010	6		Franquesa-Rinos & Loreto-Viruel 2006, ASK & COBI 2010, Fulton et al. 2016, Fulton et al. 2018			Franquesa-Rinos & Loreto-Viruel 2006, ASK & COBI 2010, Fulton et al. 2016, Fulton et al. 2018		





Site name		San Juan			Xahuayxol		
Inside protected area		sphere Reserve a a´an Biosphere F		Arrecifes de Xcalak National Park/Caribe Mexicano Biosphere Reserve			
Protected from fishing		Yes			Yes		
Type of spatial protection		Fish refuge zone	2	Core zone of A	rrecifes de Xcalal	k National Park	
Protected Area manager	CON	JANP/CONAPE	SCA		CONANP		
Organization responsible for enforcement		CONAPESCA			CONANP		
Organization responsible for monitoring	SCPP Pesca	dores de Vigía C	Chico/COBI	Instituto	Tecnologico de O	Chetumal	
Fishing pressure at site		Unknown			Unknown		
Ease of enforcement	F	Relatively difficul	lt		Difficult		
Species	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	
Epinephelus striatus	200	Yes	Decreasing	250-1000	Yes	Unknown	
Epinephelus guttatus							
Mycteroperca bonaci	100	Yes	Decreasing				
Mycteroperca venenosa	1-50	Yes	Decreasing				
Mycteroperca tigris							
Lutjanus jocu							
Lutjanus analis							
Lutjanus cyanopterus							
Lutjanus griseus							
Lutjanus synagris							
Ocyurus chrysurus							
Notes	indicators include and behaviour. M	ing has been obs e colour changes	erved. Spawning , aggregating fish nces were seen in	This site has been poorly documented. The FSA is suspected to be on the boundary of PN Arrecifes de Xcalak and RB Caribe Mexicano. Both areas do			
Citations	Franquesa-Rino COBI 2010, Fult	os & Loreto-Viru on et al. 2016, F			ra, Gonzalez-Sala Hernandez 2008		





## Belize FSA site summary

Site name	Caye Bokel			Dog Flea Caye	Eı	nily (Caye Glor	y)	
Inside protected area	Turneffe Atoll			Turneffe Atoll				
Protected from fishing		Yes		Site is protected but the aggregation location needs to be recharacterized.		Yes		
Type of spatial protection		Marine reserve <sup>7</sup>		Marine reserve		Marine Reserve		
Protected Area manager		TASA		TASA	Belize	Fisheries Depa	rtment	
Organization responsible for enforcement		TASA		TASA	Belize	Fisheries Depa	rtment	
Organization responsible for monitoring		elize – Environn Institute (ERI)	iental Research	University of Belize – Environmental Research Institute (ERI)	Belize	Fisheries Depa	rtment	
Fishing pressure at site	H	ligh for snapper	S	ND		Low		
Ease of enforcement	R	elatively difficu	lt	ND		Moderate		
Species	Max. abundance	Visually verified?	Abundance tendency	Information that suggests the site is a FSA	Max. abundance	Visually verified?	Abundance tendency	
Epinephelus striatus					238	Yes	Unknown	
Epinephelus guttatus								
Mycteroperca bonaci					1-50	Yes	Unknown	
Mycteroperca venenosa					1-50	Yes	Unknown	
Mycteroperca tigris				No fish have been sighted at this site since 2015.	1-50	Yes	Unknown	
Lutjanus jocu	1-50	Yes	Decreasing	Managers report that the FSA may have moved. Data on species presence and abundances were not	1000-2000	Yes	Unknown	
Lutjanus analis	1-50	Yes	Decreasing	available.	1-50	Yes	Unknown	
Lutjanus cyanopterus	1-50	Yes	Decreasing	uvunubic.				
Lutjanus griseus								
Lutjanus synagris								
Ocyurus chrysurus	1-50	Yes	Decreasing		23	Yes	Unknown	
Notes	Other species reported - <i>Trachinotus falcatus,</i> <i>Caranx ruber, C. latus, C. hippos.</i> <15 <i>E. striatus</i> were reported in 2000, along with 500 <i>L. jocu,</i> 300 <i>L. analis,</i> and 23 <i>M. bonaci.</i> Green Reef monitored the site in 2002. UB-ERI has monitored the site since 2015. Numbers are low and decreasing. Researchers believe fishing may have moved the site deeper.			Was surveyed in 2000. 100 <i>E. striatus</i> were reported, including colour changes. Green Reef monitored the site in 2002. The site was reported to have two species of spawning fish. Monitoring in 2011-2013 reported no fish. Managers believe some fishers know the new location of the FSA. ROV and fish finder searches in 2020 did not locate the site.	Data from 1999 report 3,000 <i>E. striatus</i> , declini to new zero in 2001-2002, before increasing to approximately 250 in 2005. Divers reported 2,0 fish in 2014, falling to 238 in 2019.			
Citations	Paz & Grimshaw	2001, Heyman	& Requena 2002	Paz & Grimshaw 2001, Heyman & Requena 2002, Burns-Perez & Tewfik 2015			n & Wade 2007, no-Ricketts 2019	

<sup>&</sup>lt;sup>7</sup> "Marine reserve" refers to sites protected by the 2003 (SI-162) and 2009 (SI-49) statutory instruments. For more information consult: <u>http://www.spagbelize.org/Legislation.aspx</u>





Site name		Gladden Spit		Ha	lf Moon Caye Ell	oow		Mauger Caye		
Inside protected area	Gladden Spit Silk Cayes Marine Reserve			Half Moon Caye Natural Monument			Turneffe Atoll			
Protected from fishing	Se	asonal Protectio	on		Yes			Yes		
Type of spatial protection		Marine Reserve		N	Jatural Monume	nt		Marine Reserve		
Protected Area manager		SEA		Belize Audubon	Society/Belize Fo	orest Department		TASA		
Organization responsible for enforcement		SEA			ize Audubon Soc	•		TASA		
Organization responsible for monitoring		SEA		Bel	ize Audubon Soc	ciety	University of B	elize – Environn Institute (ERI)	nental Research	
Fishing pressure at site		Moderate			Zero			Low		
Ease of enforcement		Difficult			Moderate			Moderate		
Species	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	
Epinephelus striatus	1-50	Yes	Decreasing	11	Yes	Unknown	400-500	Yes	Increasing	
Epinephelus guttatus	1-50	Yes	Unknown							
Mycteroperca bonaci	1-50	Yes	Unknown				10-15	Yes	Unknown	
Mycteroperca venenosa	1-50	Yes	Unknown				1-50	Yes	Unknown	
Mycteroperca tigris	1-50	Yes	Unknown				<10	Yes	Unknown	
Lutjanus jocu	5000	Yes	Stable	1800	Yes	Decreasing	1-50	Yes	Unknown	
Lutjanus analis	2000-4000	Yes	Unknown							
Lutjanus cyanopterus	250-2000	Yes	Stable							
Lutjanus griseus										
Lutjanus synagris										
Ocyurus chrysurus	1-50	Yes	Unknown	1-50	Yes	Unknown				
Notes	traditional fish	e monitored the <i>striatus</i> . Data fi	site in 2002, the com 2012-2015 000 <i>L. analis</i> were e available for on snapper ( <i>L</i> .	being important as a multi-species spawning aggregation site, with twenty species being recorded using the location over the course of the			Managers report that the aggregation has moved deeper. <i>Caranx</i> sp. also reported. 657 <i>E. striatus</i> reported in 2019. Monitored annual since 2013.			
Citations	Paz & Grimshaw Burns-Perez & T			year. Paz & Grimshaw 2001, Heyman & Requena 2002			Burns-Perez & Tewfik 2015, Cho-Ricketts 2019			





Site name		Nicholas Caye		Northeast I	oint (Northern	Glovers)	Rise and Fall Bank
Inside protected area	Sapodilla Cayes Marine Reserve			Gle	overs Reef Atoll		Sapodilla Cayes Marine Reserve
Protected from fishing		Yes			Yes		Yes
Type of spatial protection		Marine Reserve		Ν	larine Reserve		Marine Reserve
Protected Area manager	Belize	Fisheries Depar	tment	Belize F	isheries Departr	nent	Belize Fisheries Department
Organization responsible for enforcement	Belize	Fisheries Depar	tment	Belize F	isheries Departr	nent	Belize Fisheries Department
Organization responsible for monitoring	Belize	Fisheries Depar	tment		WCS		Belize Fisheries Department
Fishing pressure at site		Low			Low		Low
Ease of enforcement		Easy			Difficult		Easy
Species	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	Information that suggests the site is a FSA
Epinephelus striatus	300	Yes	Stable	2000	Yes	Decreasing	
Epinephelus guttatus							
Mycteroperca bonaci	40	Yes	Unknown	1-50	Yes	Unknown	
Mycteroperca venenosa				1-50	Yes	Stable	
Mycteroperca tigris				1-50	Yes	Stable	No data aviata about anazioa found at the
Lutjanus jocu							No data exists about species found at the aggregation site
Lutjanus analis							aggregation site
Lutjanus cyanopterus							
Lutjanus griseus							
Lutjanus synagris							
Ocyurus chrysurus							
Notes	100-200 E. striat	onitored the site <i>us</i> were reported 07 were seen in	1 2014-2015, but	Other species reported include <i>Caranx ruber,</i> <i>Carangoides bartholmaei, Elagatis bipinnulata.</i> Monitoring in 1999 reported peaks of 3000 <i>E.</i> <i>striatus.</i> WCS monitored the site in 2002. It was reported to have 4,600 <i>E. striatus.</i> This had declined to 2,400 by 2005 and less than 500 by 2015. Anecdotally, 15,000 <i>E. striatus</i> were reported in the 1970's. 900 <i>E. striatus</i> were reported in 2018, and 330 in 2019.			Six <i>E.striatus</i> were seen in 2001. Few other species were reported, TIDE monitored the site in 2002.
Citations	Heyman & Requ 2015	ena 2002, Burns , Cho-Ricketts 2		Heyman & Wade	, Heyman & Rec e 2007, Burns-Pe Tewfik et al. 20	rez & Tewfik	Paz & Grimshaw 2001, Heyman & Requena 2002





Site name	Rocky Point		Sandbore		Seal Caye
Inside protected area	Bacalar Chico Marine Reserve	Ligh	house Reef Ato	11	Sapodilla Cayes Marine Reserve
Protected from fishing	Yes	Yes			Yes
Type of spatial protection	Marine Reserve	N	larine Reserve		Marine Reserve
Protected Area manager	Belize Fisheries Department	Belize F	isheries Departr	nent	Belize Fisheries Department
Organization responsible for enforcement	Belize Fisheries Department	Belize	Audubon Socie	ty	Belize Fisheries Department
Organization responsible for monitoring	Belize Fisheries Department	Belize	Audubon Socie	ty	Belize Fisheries Department
Fishing pressure at site	Low		Low		Low
Ease of enforcement	Moderate		Difficult		Easy
Species	Information that suggests the site is a FSA	Max. abundance	Visually verified?	Abundance tendency	Information that suggests the site is a FSA
Epinephelus striatus		2000-5000	Yes	Stable	
Epinephelus guttatus					
Mycteroperca bonaci		1-50	Yes	Decreasing	
Mycteroperca venenosa		1-50	Yes	Unknown	
Mycteroperca tigris	Belize Fisheries Department report that there is an	Unknown	Yes	Unknown	Abundance and species information for this site
Lutjanus jocu	aggregation at the site, but the exact location has				was not provided
Lutjanus analis	not been found.				nue net promaca
Lutjanus cyanopterus	4				
Lutjanus griseus	4				
Lutjanus synagris	4				
Ocyurus chrysurus		Unknown	Yes	Unknown	
Notes	No <i>E. striatus</i> seen in 2000. Bacalar Chico Marine Reserve monitored the site in 2002. Only three <i>E. striatus</i> were seen. Very low numbers also reported 2012-2015. Staff from Bacalar Chico Marine Reserve conducted monitoring in January 2019 and saw 300 <i>Haemulon album</i> , 600 <i>Lutjanus</i> <i>jocu</i> , 500 <i>Caranx ruber</i> , 800 <i>Caranx latus</i> , 100 <i>C. crysos</i> and 90 <i>Trachinotus falcatus</i> were reported. Eight <i>Mycteroperca bonaci</i> were seen in February 2018. More fish were seen deeper but were not visually identified.	<i>E. striatus</i> was reported as the most abundant species, but a maximum abundance estimate was not provided. <i>Trachinotus falcatus</i> and <i>Caranx</i> sp. were also reported for the site . Data from 2000 report >4,000 <i>E. striatus</i> , declining to 2,000 in 2005. TNC monitored the site in 2002. Divers reported 450 <i>E. striatus</i> . Data from 2016-2018 show between 3,000 - 4,000.			TIDE reportedly monitored the site in 2002 but the site has not been monitored recently.
		Paz & Grimshaw 2			
Citations	Paz & Grimshaw 2001, Heyman & Requena 2002, Burns-Perez & Tewfik 2015	Burns-Perez & T 2007, Beliz	ewfik 2015, Hey e Audubon Socie		Heyman & Requena 2002





Site name		Southpoint		Soldier Caye		Tiger Bank		
Inside protected area	No			Turneffe Atoll	Glovers Reef Atoll			
Protected from fishing		Yes		Yes	Yes			
Type of spatial protection		Marine Reserve		Conservation Zone	Cor	nservation Zone	;	
Protected Area manager	Belize	Fisheries Departn	nent	TASA	Belize F	isheries Departi	ment	
Organization responsible for enforcement	Beli	ze Audubon Socie	ty	TASA	Belize F	isheries Departi	ment	
Organization responsible for monitoring	Beli	ze Audubon Socie	ty	No organization currently monitors the site		WCS		
Fishing pressure at site		Moderate		Unknown		Moderate		
Ease of enforcement		Moderate		Unknown		Easy		
Species	Max. abundance	Visually verified?	Abundance tendency	Information that suggests the site is a FSA	Max. abundance	Visually verified?	Abundance tendency	
Epinephelus striatus							1	
Epinephelus guttatus								
Mycteroperca bonaci								
Mycteroperca venenosa								
Mycteroperca tigris	Unknown	Yes	Unknown	The site was last monitored in 2013-2014. No	1-50	Yes	Stable	
Lutjanus jocu	762	Yes	Increasing	information about species abundance was				
Lutjanus analis	3000	Yes	Unknown	provided.				
Lutjanus cyanopterus	3500	Yes	Increasing					
Lutjanus griseus								
Lutjanus synagris								
Ocyurus chrysurus	4500	Yes	Increasing					
Notes	<i>L. apodus</i> . we bonaci, M. tigr	<i>bartholomaei, T. falcatus, Caranx sp.</i> were seen in 2016. <i>Caranx sp, M.</i> <i>tigris, E. striatus, O. chrysurus</i> and <i>ianus jocu</i> were seen in 2002.		Green Reef monitored the site in 2002. Only six <i>E. striatus</i> were seen. A small number of <i>M. bonaci</i> were seen in 2002. UB-ERI monitored the site in 2013.	First documented in 2003-2004. WCS began			
Citations	, , , , , , , , , , , , , , , , , , ,	nan & Requena 20		Heyman & Requena 2002	Starr et al. 2	Starr et al. 2018, Tewfik et al. 2019		





Site name	Northern Two Cayes
Inside protected area	Lighthouse Reef Atoll
Protected from fishing	Yes
Type of spatial protection	Marine Reserve
Protected Area manager	Belize Fisheries Department/Belize Audubon Society
Organization responsible for enforcement	Belize Audubon Society
Organization responsible for monitoring	Belize Audubon Society
Fishing pressure at site	Unknown
Ease of enforcement	Unknown
Species	Information that suggests the site is a FSA
Epinephelus striatus	
Epinephelus guttatus	
Mycteroperca bonaci	
Mycteroperca venenosa	
Mycteroperca tigris	
Lutjanus jocu	This site supported a Nassau grouper fishery in the past, but has not been monitored recently
Lutjanus analis	past, but has not been monitored recently
Lutjanus cyanopterus	
Lutjanus griseus	
Lutjanus synagris	
Ocyurus chrysurus	
	Statutory Instrument 162 of 2003 lists this site as being fished for Nassau Grouper based on a special license. However, this practice is now discontinued. SI-49 of 2008 legally protects this
Notes	site. No monitoring has been conducted.
Citations	





## Guatemala FSA site summary

Site name		Corona Caiman					
Inside protected area	No						
Protected from fishing		Yes					
Type of spatial protection		al Closure (10 year greement 85-2020	s) Ministerial				
Year first documented as FSA			varified				
	Spawnin	g not yet visually v	ernied				
Protected Area manager		DIPESCA					
Organization responsible for enforcement		DIPESCA					
Organization responsible for monitoring	Healthy	Reefs Initiative and	1 TIDE				
Fishing pressure at site		Moderate					
Ease of enforcement		Moderate					
Species	Max. abundance Visually verified? Abundan tendence						
Epinephelus striatus							
Epinephelus guttatus	1-50	Yes	Unknown				
Mycteroperca bonaci	1-50	Yes	Unknown				
Mycteroperca venenosa							
Mycteroperca tigris							
Lutjanus jocu	50-100	Yes	Unknown				
Lutjanus analis	50-100	Yes	Unknown				
Lutjanus cyanopterus							
Lutjanus griseus							
Lutjanus synagris							
Ocyurus chrysurus	50-100 Yes Unknown						
Notes	Reproductive behaviour has been seen at the site, but no spawning has been observed to date. As well as the above-mentioned species, reproductive behaviour for species including <i>Hypoplectrus gemma, Canthidermis sufflamen,</i> <i>Caranx hippos</i> have also been reported. The site is protected for 10 years (2020-2030). The site has been declared as a temporary spatial closure by Ministerial Agreement 85-2020, published in the Federal Register on the 22 <sup>nd</sup> May 2020.						
Citations			1ay 2020.				
Citations	Pérez-Murcia 2020						





## Honduras FSA site summary

Site name	Banco Capiro <sup>8</sup>		Cordelia Banks		Ігоро
Inside protected area	Refugio de Vida Silvestre Marino Bahía de Tela	Islas de la Bahía National Marine Park		arine Park	Parque Nacional Punta Izopo
Protected from fishing	Partially (only hook and line allowed)	Du	ring spawning seas	son	Partially (only hook and line allowed)
Type of spatial protection	Recovery Zone	Te	mporary closed zo	ne	Recovery Zone
Protected Area manager	ICF/Municipality/AMATELA/Tela Marine Research Center	Roatan Mar	ine Park/Comité T	écnico/ICF	Municipio de Tela/Arizona y Esparta/ PROLANSATE/ICF
Organization responsible for enforcement	PROLANSATE/Fuerza Naval/DIGEPESCA/AMATELA	H	Roatan Marine Parl	κ	PROLANSATE/Fuerza Naval/DIGEPESCA
Organization responsible for monitoring	CORAL/Healthy Reefs Initiative/Tela Marine Research Center		nitiative, CORAL, ırk, BICA, ZOLITU		CORAL/Healthy Reefs Initiative
Fishing pressure at site	High		High		High
Ease of enforcement	Moderate		Difficult		Difficult
Species	Information that suggests the site is a FSA	Max. abundance	Visually verified?	Abundance tendency	Information that suggests the site is a FSA
Epinephelus striatus		100-250	Yes	Decreasing	
Epinephelus guttatus		1-50	No (TEK)	Decreasing	
Mycteroperca bonaci		100-250	Yes	Decreasing	
Mycteroperca venenosa		100-250	Yes	Decreasing	
Mycteroperca tigris	Fisheries landing information and TEK suggests	100-250	Yes	Decreasing	Fisheries landing information suggests that
Lutjanus jocu	that <i>Lutjanus synagris</i> spawns at this site	100-250	Yes	Decreasing	Epinephelus guttatus, Lutjanus jocu, L. analis, L.
Lutjanus analis	that Daljando ojnagno spanno at tino orte	50-100	No (TEK)	Decreasing	synagris and L. vivanus spawn at this site
Lutjanus cyanopterus		100-250	Yes	Decreasing	
Lutjanus griseus		50-100	No (TEK)	Decreasing	
Lutjanus synagris					
Ocyurus chrysurus		100-250	Yes	Decreasing	
Notes	Heyman & Requena (2003) mention that the site could be a FSA due to high landings.	Despite the high number of species and abundances at this site, complementary information, articles or grey literature could not be found to further support the interview information.			
Citations	Heyman & Requena 2003, Chollett 2017		Chollett 2017		Chollett 2017

<sup>&</sup>lt;sup>8</sup> A second site in the Refugio de Vida Silvestre Marino Bahía de Tela was reported (Vietnam) but was not included in this table as it did not have reports of the target species. Landings data suggests *Lutjanus vivanus* spawns here.





Site name	La Grupera		Mariposales		North East Bank (aka Barbareta)
Inside protected area	Monumento Natural Marino Archipiélago Cayos Cochinos	go Cayos Monumento Natural Marino Archipiélago Cayos Cochinos			Islas de la Bahía National Marine Park
Protected from fishing	During spawning season for snapper	Du	ring spawning seas	son	During spawning season
Type of spatial protection	Temporary closed zone	Τe	emporary closed zo:	ne	Temporary closed zone
Protected Area manager	Fundación Cayos Cochinos/Municipalidad Roatán/ICF	Fundación (	Cayos Cochinos/Mi Roatán/ICF	unicipalidad	Roatan Marine Park/Technical Committee/ICF
Organization responsible for enforcement	Fundación Cayo Cochinos/Fuerza Naval Honduras	Fundación Cayo	Cochinos/Fuerza	Naval Honduras	Roatan Marina Park/BICA
Organization responsible for monitoring	Fundación Cayos Cochinos	Fun	dación Cayos Coch	inos	BICA
Fishing pressure at site	Low		Moderate		High
Ease of enforcement	Easy		Relatively easy		Difficult
Species	Information that suggests the site is a FSA	Max. abundance	Visually verified?	Abundance tendency	Information that suggests the site is a FSA
Epinephelus striatus					
Epinephelus guttatus					
Mycteroperca bonaci		50-100	Yes	Unknown	
Mycteroperca venenosa		50-100	Yes	Unknown	
Mycteroperca tigris		50-100	Yes	Unknown	Fisheries landing information suggests that
Lutjanus jocu	None of these species were reported to spawn at this site				<i>Epinephelus guttatus</i> and <i>Mycteroperca</i> <i>venenosa</i> spawn at this site, however the exact
Lutjanus analis	tills site				location is unknown.
Lutjanus cyanopterus					location is unknown.
Lutjanus griseus					
Lutjanus synagris					
Ocyurus chrysurus		100-250	Yes	Unknown	
Notes	High abundances of other snappers ( <i>Lutjanus</i> apodus >5000, <i>L. mahogoni</i> 250-1000) and chub ( <i>Kyphosus</i> sp. 2000-5000) observed in 2007, including spawning.	"Reproductive characteristics" were reported for fish seen between 2006-2009. Spawning not observed.			
Citations	Aronne 2009, Chollett 2017	Aron	ne 2009, Chollett	2017	Box & Bonilla 2008, Chollett 2017





Site name		Punta Pelicanos		Roatan Bank			Punta Sal
Inside protected area	Monumento Natural Marino Archipiélago Cayos Cochinos		Monumento Natural Marino Archipiélago Cayos Cochinos			Blanca Janeth Kawas Fernandez National Park	
Protected from fishing	Duri	ng spawning sea	ison	Du	ring spawning seas	son	Partially (only hook and line allowed)
Type of spatial protection	Zona	a de Pesca Temp	oral	Zo	na de Pesca Tempo	oral	Recovery Zone
Protected Area manager	Fundación Ca	iyos Cochinos/N Roatán/ICF	Iunicipalidad	Fundación (	Cayos Cochinos/M Roatán/ICF	unicipalidad	PROLANSATE/ICF/Municipalidad de Tela
Organization responsible for enforcement	Fundación Cayo C	Cochinos/Fuerza	Naval Honduras	Fundación Cayo	Cochinos/Fuerza	Naval Honduras	PROLANSATE/Fuerza Naval/ DIGEPESCA
Organization responsible for monitoring	Funda	ación Cayos Coc	hinos	Fund	lación Cayos Coch	inos	CORAL/Healthy Reefs Initiative/Tela Marine Research Center
Fishing pressure at site		Moderate			Moderate		High
Ease of enforcement		Relatively easy			Difficult		Difficult
Species	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	Information that suggests the site is a FSA
Epinephelus striatus							
Epinephelus guttatus							
Mycteroperca bonaci	50-100	Yes	Decreasing	50-100	Yes	Unknown	
Mycteroperca venenosa	50-100	Yes	Decreasing	50-100	Yes	Unknown	
Mycteroperca tigris	100-250	Yes	Stable				Fisheries landing information and TEK suggests
Lutjanus jocu	Unknown	Yes	Unknown				that Lutjanus vivanus and groupers spawn at this
Lutjanus analis							site
Lutjanus cyanopterus							
Lutjanus griseus							
Lutjanus synagris							
Ocyurus chrysurus	Unknown	Yes	Stable				
	Possible multispe						Heyman and Requena (2003) mention that the
Notes	· · · · · · · · · · · · · · · · · · ·				005-2009. Spawnir	Ŭ.	site could be a FSA due to high landings.
Citations	Aronn	e 2009, Chollett	2017	Aron	ne 2009, Chollett	2017	Heyman & Requena 2003, Chollett 2017





Site name	Power Point (Lawson Rock-Sandy Bay)			Western Bank (Texas – West End)			
Inside protected area	Islas de la Bahía National Marine Park			Islas de la Bahía National Marine Park			
Protected from fishing	During spawning season			Du	ring spawning seas	on	
Type of spatial protection	Zona	a de Pesca Temp	oral		na de Pesca Tempo		
Protected Area manager	Roatan Marin	ne Park/Comité	Técnico/ICF		ine Park/Comité T		
Organization responsible for enforcement	Ro	oatan Marine Pa	rk		Roatan Marine Park		
Organization responsible for monitoring	Ro	oatan Marine Pa	rk	Roatan Marir	ne Park/Healthy Re	eefs Initiative	
Fishing pressure at site		Low			High		
Ease of enforcement		Easy		Moderate			
Species	Max. abundance	Visually verified?	Abundance tendency	Max. abundance	Visually verified?	Abundance tendency	
Epinephelus striatus			-	250-1000	Yes	Decreasing	
Epinephelus guttatus				Unknown	No (TEK)	Decreasing	
Mycteroperca bonaci	1-50	Yes	Unknown	250-1000	Yes	Decreasing	
Mycteroperca venenosa				100-250	Yes	Decreasing	
Mycteroperca tigris	250-1000	Yes	Unknown	250-1000	Yes	Decreasing	
Lutjanus jocu				100-250	Yes	Decreasing	
Lutjanus analis				1-50	No (TEK)	Decreasing	
Lutjanus cyanopterus				250-1000	Yes	Decreasing	
Lutjanus griseus				50-100	Yes	Decreasing	
Lutjanus synagris				1-50	Unknown	Decreasing	
Ocyurus chrysurus			250-1000	Yes	Decreasing		
Notes							
Citations		Chollett 2017			Chollett 2017		





## Discussion

The discussion is divided into subsections, each considering a theme derived from the results. We draw on information provided by the interviewees and existing literature on FSAs, both from the MAR and worldwide. Concerted FSA conservation in the MAR is entering its fourth decade. To date, the impacts of the actions taken appear to be limited. Overall, fish abundances at FSA sites continue to decline, or insufficient information is apparently available to make informed management decisions. This suggests that the mechanisms for FSA conservation implemented to date have not been the correct ones, or they have been poorly implemented. Each subsection has short title and descriptive paragraph. The text is not written in order of priority or importance.

*How do we define a FSA?* - One area of discussion that must be resolved to allow progress to be measured and activities prioritised is how we define an active FSA site. How do we *know* there are fish there and that the FSA is found at these exact coordinates? The term "spawning aggregation" was first formally defined in 1997 (Domeier 2012), and other definitions have been suggested since then. The current recommended definition is:

"Spawning Aggregation is a repeated concentration of conspecific marine animals, gathered for the purpose of spawning, that is predictable in time and space. The density/number of individuals participating in a spawning aggregation is at least four times that found outside the aggregation. The spawning aggregation results in a mass point source of offspring" (Domeier 2012).

The most common method for verifying this information in the MAR is through visual censuses, as visual confirmation of spawning fish is the most accurate way to geolocate gamete release. Indirect indicators (colour change, increased abundance etc.) are likely indicators that the site is a FSA, but the divers may have seen migratory fish. However, combining these biological indicators with geomorphological features (Kobara et al. 2013) can increase the likelihood that a location is an active FSA.

As Domeier (2011) mentions both the scientific and grey literature include examples of poorly documented FSAs that lack rigorous information to document their existence. Colin et al. (2003) and Domeier (2011) published four criteria that directly verify spawning: 1) visual verification of gamete release, 2) females with hydrated eggs, 3) post-ovulatory follicles in the ovaries of females and 4) very early stage eggs and larvae in the water column. It is likely that some of the FSAs reported in this document do not meet these criteria and as such can only be considered "probable" or "likely" FSA sites. For example, above normal abundances of black grouper aggregating on an underwater promontory in the days after the January full moon were seen at the Maya-Ha FSA in Mexico. It is likely that this site is an FSA, but no spawning was seen, and the site is yet to be revisited to create long time series data and confirm spawning. Similarly, several of the Honduran FSA sites have limited evidence at this stage to support their classification as a FSA site.

*The need for a regional database* – the information about FSAs in the MAR can be confusing. The following situations were identified:

• Different scientific reports have different numbers of FSAs.





- What may be the same FSA is named differently, or the name changes over time.
- Two FSA sites that are only 200 or 300 m apart are counted as separate FSAs.
- Some "FSAs" are counted as "visually verified" when the evidence for spawning is sparse (see above).

Considering these examples, creating a regional digital database and repository that contains clear information to characterize each site (spatial, biological and governance characteristics) that is updated annually by designated people in each MAR country would go a long way towards avoiding these problems in the future.

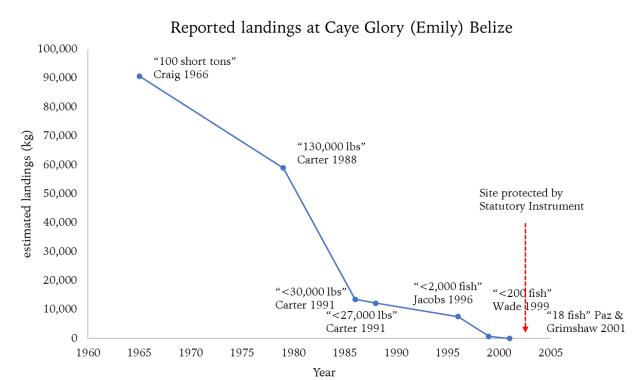
*Beware of hyperstability* - Two interviewees mentioned that FSA sites had moved, and it is common to read in the grey literature over the past two decades (e.g. Paz & Truly 2007). This seems unlikely and is not well supported in the scientific literature where most fish show high site fidelity with FSAs occurring at specific geomorphological features repeatedly over time (e.g. Heyman & Kjerfve 2008, Starr et al. 2007). The more likely scenarios are: 1) that the original sighting was not the actual FSA, but perhaps a grouping of non-spawning fish or a migratory route, 2) the site was poorly georeferenced and was not found again (divers have limited bottom times), 3) dispersed fragments of previously larger aggregations may exist, as was reported for Caye Glory (Paz & Truly 2007) or 4) the site has been fished out (similar to the commonly reported by fishers: *"there are less fish now, they have gone deeper"*). An alternative scenario for the sudden disappearance of a FSA is hyperstability, as mentioned earlier. Due to the aggregation dynamics of the species, fishers can continue to have high catches until one day, the fish are gone.

*Counting fish is easy, effective conservation and management of FSAs is not* – Despite this, the survey results suggest that little has changed about how we monitor or manage our FSAs over the last two decades. Research teams continue to visit the sites periodically (when funding allows, and not to all FSAs because the fish spawning at the same time) to SCUBA dive, count fish and estimate sizes. This information is used to propose marine reserves, put cases of using this information wider fisheries policy are limited. This overreliance on visual census monitoring to detect change, combined with significant data gaps, failures to capture the maximum abundance, and limited fishery dependent data at the species level away from FSA sites and over long time periods is a limiting factor for better understanding fishery dynamics. Cooperative research programs, involving local fishers (e.g. effective catch reporting, biological sampling, or video sampling) or complementing monitoring with new technologies (hydrophones, acoustic telemetry or laser callipers for more effective size estimates) should be considered (Chollett et al. 2020, Pittman & Heyman 2020).

*Recovery will take time* - Conservation actions must also be considered in context. Even in Belize, the MAR country that continues to lead the region in investigation and protection of FSAs, actions to protect FSA's have come late. Despite warnings from the 1960's onwards, sites were only protected in the early 2000's. Figure 5 shows us that by this time, some aggregations had all but disappeared. Protecting depleted FSAs should have a positive impact and is likely to help rebuild fisheries (Chollett et al. 2020), but after >100 years of heavy exploitation and depletion, we should not expect recovery to occur at a faster rate, considering the slow life history of the target species and the fact that the regional population is severely depleted, not just the population of one FSA.







*Figure 6 - Reconstructed and estimated landings at Caye Glory (Emily), principally based on Table 4 of Paz & Truly (2007). Number of fish converted to landing weight using 3.8 kg per fish average (Nemeth et al. 2006)* 

*Organizational and information continuity is important, and lacking* – when asked "in what year was the FSA first documented or monitored?" many interviewees answered with a year in the last decade or two. Examples included the Sian Ka'an sites in Mexico (with answers of early 2010's) and several Belizean FSAs (early 2000's). However, the literature shows that these sites were documented often decades previously (Franquesa-Rinos & Loreto-Viruel 2006, Paz & Grimshaw 2001). This shows a lack of information continuity and clarity, and also contributes to the shifting baseline effect.

During the many decades of FSA work in Belize, dozens of organizations, and 100's of people have been involved. As staff change, information and knowledge are lost. Whilst the Belize SPAG group has tried to maintain this continuity, and has a core group of long-time members, this has not been enough to prevent FSA knowledge loss over time. This can be seen in the replies of the interviewees regarding the tendencies in abundance at the FSA sites. Tendencies for 44 species abundances<sup>9</sup> at 10 Belizean FSA where reported, 54% of the tendencies were reported as "*Unknown*". Considering that many of these sites have been monitored on and off for over 20 years, it seems unlikely that this is not known. It is more probably an artefact of institutional knowledge loss over time.

The other MAR countries have generated less information, so have less to lose, but knowledge is also dependent on people rather than institutions. At present, Mexico has benefited from the

<sup>&</sup>lt;sup>9</sup> Replicate species, as the same species may spawn at many sites





continuity of three researchers<sup>10</sup> who have worked in the region for decades, and two CSO<sup>11</sup> staff who have conducted most of the site validations. Similarly, two key stakeholders in Honduras have significant information about FSAs there<sup>12</sup>. However, mechanisms must be put in place to ensure that information passes through institutions rather than people. People move, their roles change, or they retire. The institution must ensure knowledge continuity. Alliances and data sharing agreements with international groups such as SCRFA (*Science and Conservation of Fish Spawning Aggregations*) or FishBase could help this continuity.

Continued monitoring is key to measure change but has its limitations – continually monitoring a population allows researchers and managers to detect changes over time. Long time series data is particularly important for slow life history species such as grouper, where population increases at protected sites may be hard to detect. Standardized monitoring protocols should be implemented where possible (Acevedo, Caamal & Fulton 2020) and monitoring should be prioritized to catch the maximum abundance of fish<sup>13</sup>. Often, due to limited resources (financial and human), and the fact that the same species will spawn at different sites at the same time, it is not possible to collect continuous data at all FSA sites. However, with maximum abundance being the most reported indicator, efforts should be made to capture this important data. Similarly, technology can help provide solutions to improve data quality. Hydrophones can detect grouper activity over long time periods, which can be used to guide visual surveys. Laser calliper use during visual censuses can help collect size structure data which can provide information about recruitment, an important indicator for population recovery.

*Enforcement will always be limited* – conservation planners and managers should not set their hopes on effective surveillance eliminating illegal fishing at FSA sites in the MAR. This is an unrealistic scenario for countries with low budgets for natural resource management, high levels of corruption and a range of human wellbeing needs that are prioritized over marine conservation. Considering this, enforcement should be prioritized in spawning periods, mechanisms for fishers to confidentially report bad actors should be developed, and communication campaigns to foster responsibility of the fisher community towards the FSA must be considered. Monitoring points of sale during spawning season is also effective.

*Control night fishing* – night fishing, particularly illegal night fishing by fishers from Honduras and Guatemala was regularly highlighted as a problem. Enforcement at night can be difficult and dangerous, particularly in areas with shallow reefs and little or no reference points to guide captains. Where possible, efforts must be made to reduce the impact of night fishing during spawning periods, considering the safety of all involved.

*Involving the fishing community in research helps build support* – researchers and managers in the MAR should involve fishing communities in research and management (beyond only using fishers as sources of data). Researchers and managers should accept that it is highly unlikely that

<sup>&</sup>lt;sup>13</sup> Researchers should try to conduct visual surveys during the days of highest fish abundance. Ideally, monitoring should continue until the abundance of fish on the site begins to decrease - this means the maximum abundance was seen.



<sup>&</sup>lt;sup>10</sup> Dr. Eloy Sosa (ECOSUR), Dr. Alfonso Aguilar (UADY) and Alejandro Medina (ITCH)

<sup>&</sup>lt;sup>11</sup> Stuart Fulton and Jacobo Caamal (COBI)

<sup>&</sup>lt;sup>12</sup> Ian Drysdale (HRI), Marco Aronne (Fundación Cayos Cochinos)



"pristine" FSAs exist in the MAR that fishers do not know about. Most research conducted to date has drawn on the traditional ecological knowledge of fishers to locate FSAs. Even when researchers believe a site is "unknown", it often turns out that a high percentage of fishers already know about it (Pérez-Murcia 2020). Involving these fishers in encourages a shift to better practices, more respect for the rules and provides a cost-effective, scalable workforce (as a small group of researchers can only monitor one FSA at once, but teams of citizen scientists can work at more sites).

*Design principles should guide marine reserve creation* – in 2017, biophysical design principles for fish replenishment zones in the MAR were published through an international collaboration of researchers and managers (Green et al. 2017). Some individual countries then developed socioeconomic and governance design principles (COBI & TNC 2019, Bonilla 2019). These principles recommend protecting areas such as FSA as critical and unique habitats, as well as promoting good governance and social inclusive and just processes. The protection of new FSAs should follow these recommendations.

*Climate change creates uncertainty* – the effects of climate change are already being seen on many marine species (Morley et al. 2018), with one of the most visible changes being spatial shifts in populations due to changing water temperatures. Little is known about how climate change may effect FSAs, but with species using specific sites and geophysical features to spawn, possibly linked to oceanographic variables such as currents and temperature, it is likely that climate change will have a negative effect on FSAs. One estimate under a business as usual scenario, for Nassau grouper, estimates that by 2100 potential spawning habitat in the Caribbean would be reduced by 82% (Asch & Erisman 2018). Measures should be taken to allow adaptive management of FSA marine reserves in the face of climate change.

## Conclusions

It is time for a paradigm shift in FSA conservation in the MAR. As we enter the fourth decade of widescale FSA conservation efforts in the region it is time to reflect on what has worked and what has not. The scientific literature is clear that protecting fish during spawning periods is critical to maintaining fish stocks. It also seems clear that despite significant efforts there is a still a lot of work to be done to recover fish stocks to levels seen even a few decades in the past. Coordinated regional efforts across the four MAR countries are needed. Adaptative management to respond the climate change must begin to be implemented, and improved science-based decision making should be commonplace. Managers should be aware of shifting baselines and the loss of institutional knowledge over time as this appears to contribute to the lack of clarity regarding whether FSA protection is effective or not.





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# Annex 1 – MARFish workshop participants

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Melanie McField	Healthy Reefs Initiative	Belize
Eliceo Cobb	TASA	Belize
Tyrell Reyes	Belize Fisheries Department	Belize
Gisselle Brady	BICA Roatan	Honduras
Antonella Rivera	CORAL	Honduras
Patricia Kramer	AGRRA	USA
Myles Phillips	WCS Belize	Belize
Alejandro Medina Quej	TNM / ITCH Chetumal	México
Guillermo Galvez	FUNDAECO	Guatemala
Alfonso Aguilar Perera	UADY	México
Claudio González	MAR Fund	México
Melina Soto	Healthy Reefs Initiative	México
Ana Silvia Martínez	MAR Fund	Guatemala
María José González	MAR Fund	Guatemala
Tanya Barona	Belize Audubon Society	Belize
Denise García	Southern Environmental Association	Belize
Alex Solis	Fundación Cayos Cochinos	Honduras
Marcio Aronne	Fundación Cayos Cochinos	Honduras
Magdiel Naal	Sociedad Cooperativa de Producción Pesquera Vigía Chico	México
Baltazar Hoil	Sociedad Cooperativa de Producción Pesquera José María Azcorra	México
Estefanía Medina	CONANP - RBCM	México
Stuart Fulton	СОВІ	México
Jacobo Caamal	СОВІ	México
José Estrada	СОВІ	México
Araceli Acevedo	СОВІ	México







## Annex 2 – Google Forms interview format

- 1. Name
- 2. Country
- 3. Organisation
- 4. Sector
- 5. Name of spawning aggregation site
- 6. Species present at the aggregation [Epinephelus striatus] [Epinephelus guttatus] [Epinephelus itajara] [Mycteroperca bonaci] [Mycteroperca venenosa] [Mycteroperca tigris] [Lutjanus jocu] [Lutjanus analis] [Lutjanus cyanopterus] [Lutjanus buccanella] [Lutjanus griseus] [Lutjanus synagris] [Ocyurus chrysurus]
- 7. Current protection status
- 8. Protection type (name of legal tool used)
- 9. Institution or organisation responsible for managing the area (if any)
- 10. Institution or organisation responsible for enforcement (if any)
- 11. Institution or organisation responsible for biophysical monitoring (if any)
- 12. For the visually verified species, please report maximum abundances from the last monitoring period [Epinephelus striatus] [Epinephelus guttatus] [Epinephelus itajara] [Mycteroperca bonaci] [Mycteroperca venenosa] [Mycteroperca tigris] [Lutjanus jocu] [Lutjanus analis] [Lutjanus cyanopterus] [Lutjanus buccanella] [Lutjanus griseus] [Lutjanus synagris] [Ocyurus chrysurus]
- 13. Tendencies in abundance [Epinephelus striatus] [Mycteroperca bonaci] [Mycteroperca venenosa] [Mycteroperca tigris] [Epinephelus guttatus] [Epinephelus itajara] [Lutjanus jocu] [Lutjanus analis] [Lutjanus cyanopterus] [Lutjanus buccanella] [Lutjanus griseus] [Lutjanus synagris] [Ocyurus chrysurus]
- 14. Have you seen high abundances of other species at the site? Which species?
- **15. Physical site information** [*The site is found between 20-35m depth?*] [*Is it a reef promontory?*] [*Is the site near deep water? (>500m)*] [*Are the converging currents?*] [*Is the site near a shallow lagoon?*]
- 16. Number of fishers that operate in and/or adjacent to the FSA (catchment area)
- 17. Fishing pressure on the FSA
- 18. Ease of enforcement
- 19. Describe the main threats to the FSA
- 20. What management recommendations would you make for the site?
- 21. Does another group, person or organisation have additional information about this site?
- 22. Please provide any additional information about the site that may be relevant to the MARFish project





## Annex 3 – Site status summary

Site name	Country	Visually verified	Protected	Protection Tool
Maya Ha	MEX	Yes	Yes	Subzone RBCM
Niche Habin (Punta Allen)	MEX	Yes	Yes	Fish refuge
El Faro (Punta Herrero)	MEX	Yes	Yes	Fish refuge
San Juan	MEX	Yes	Yes	Fish refuge
Xahuayxol	MEX	Yes	Yes	Core zone PNAX
Cayo Lobos	MEX	Yes	No	
Blanquizal	MEX	Yes	No	
Mahahual	MEX	Yes	No	
Dog Flea Caye	BZE	No	Yes	SI-162-2003
Rise and Fall Bank	BZE	No	Yes	SI-162-2003
Rocky Point	BZE	No	Yes	SI-162-2003
Seal Caye	BZE	No	Yes	SI-162-2003
Soldier Caye	BZE	No	Yes	Conservation zone
Northern Two Cayes	BZE	No	Yes	SI-49-2009
Caye Bokel	BZE	Yes	Yes	SI-162-2003
Emily (Caye Glory)	BZE	Yes	Yes	SI-162-2003
Gladden Spit	BZE	Yes	Yes	SI-162-2003
Halfmoon Caye	BZE	Yes	Yes	Natural Monument
Mauger Caye	BZE	Yes	Yes	SI-49-2009
Nicholas Caye	BZE	Yes	Yes	SI-162-2003
Northeast Point (Northern Glovers)	BZE	Yes	Yes	SI-162-2003
Sandbore	BZE	Yes	Yes	SI-162-2003
Southpoint	BZE	Yes	Yes	SI-162-2003
Tiger Point	BZE	Yes	Yes	Conservation zone
Cayman Crown	GUA	No	Yes	Spatial Closure
La Grupera	HON	No	Temporal	Spawning season closure
North East Nak (aka Barbareta)	HON	No	Temporal	Spawning season closure
Banco Capiro	HON	No	No	
Ігоро	HON	No	No	
Punta Sal/Vietnam	HON	No	No	
Cordelia Banks	HON	Yes	Temporal	Spawning season closure
Mariposales	HON	Yes	Temporal	Spawning season closure
Punta Pelicanos	HON	Yes	Temporal	Spawning season closure
Roatan Bank	HON	Yes	Temporal	Spawning season closure
Power Point (Lawson Rock-Sandy Bay)	HON	Yes	Temporal	Spawning season closure
Western Bank (Texas – West End)	HON	Yes	Temporal	Spawning season closure



